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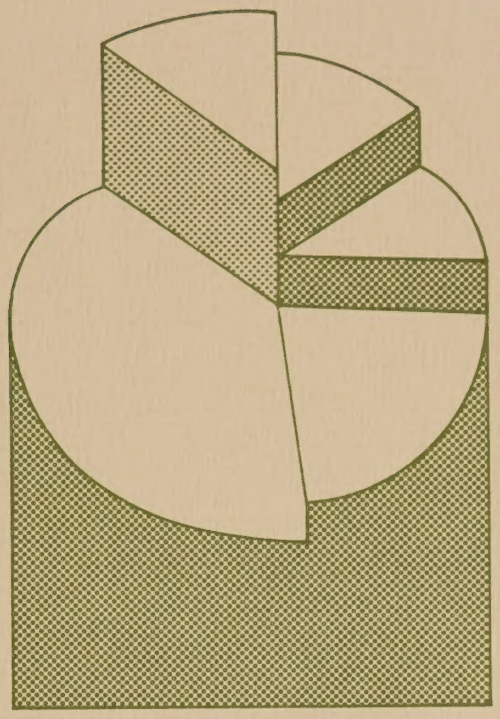
1976/77
(Proposed)
IGSL

Metropolitan Commons San Francisco Bay Area

76-77 BUDGET

AND WORK PROGRAM SUMMARY



PROPOSED

WITH ASSESSMENT SCHEDULE, FOR THE BAY AREA REGIONAL COMPREHENSIVE PLANNING PROGRAM

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ABAG ASSOCIATION OF BAY AREA GOVERNMENTS

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12-1-75

ASSOCIATION OF BAY AREA GOVERNMENTS
EXECUTIVE BOARD

Supervisor Warren N. Boggess, President
Mayor Lenard E. Grote, Vice President
Councilman Donald F. Dillon, Immediate Past President

Alameda County
Supervisor Thomas H. Bates
*Supervisor John D. Murphy
Supervisor Joseph P. Bort
*Supervisor Charles Santana

Contra Costa County
Supervisor James P. Kenny
*Supervisor Edmund A. Linscheid
Supervisor James E. Moriarty
*Supervisor Alfred M. Dias

Marin County
Supervisor Arnold M. Baptiste
*Supervisor Peter R. Arrigoni

Napa County
Superviosr John Tuteur
*Supervisor Ginny Simms

San Francisco County
Supervisor Quentin L. Kopp
*Supervisor Terry A. Francois
Supervisor John L. Molinari
*Supervisor Robert E. Gonzales
Supervisor Ronald Pelosi
*Supervisor Robert H. Mendolsohn

San Mateo County
Supervisor Edward J. Bacciocco, Jr.
*Supervisor Jean Fassler
Supervisor William H. Royer
*Supervisor John M. Ward

Santa Clara County
Supervisor Rod Diridon
*Supervisor Sig Sanchez
Supervisor Dan McCorquodale
*Supervisor Dominic L. Cortese

Cities in Alameda County
Mayor James E. Balentine (Newark)
*Councilman Donald F. Dillon (Fremont)
Vice Mayor Susan Hone (Berkeley)
*Vice Mayor Patrick Griffin (Albany)

Cities in Contra Costa County
Councilman Richard H. Bartke (El Cerrito)
*Councilman Louise Giersch (Antioch)
Councilman Ned Robinson (Lafayette)
*Vice Mayor Richard T. LaPointe (Concord)

Cities in Marin County
Councilwoman Sherry C. Levit (Belvedere)
*Mayor Evert Heynneman (Sausalito)

Cities in Napa County
Mayor Ralph C. Bolin (Napa)
*Councilman James V. Jones

City of San Francisco
Mayor Joseph L. Alioto
*Mr. John H. Tolan, Jr.
Mr. Thomas J. Mellon
*Mr. Thomas G. Miller

Cities in San Mateo County
Councilman Anthony Governale (San Bruno)
*Mayor Jane Baker (San Mateo)
Councilman Nat Landes (Woodside)
*Councilman Aubrey Lumley (Pacifica)

Cities in Santa Clara County
Mayor James E. Jackson (Cupertino)
*Mayor Judith Moss (Mountain View)
Councilman William R. Podgorsek (Campbell)
*Mayor Donald E. Koreski (Sunnyvale)

Cities in Solano County
Councilman A. T. Chancellor (Vacaville)
*Councilman Larry L. Asera (Vallejo)

Cities in Sonoma County
Councilman Jack W. Cavanagh, Jr. (Petaluma
*Mayor Nancy Parmelee (Sonoma)

City of Oakland
Councilman Felix F. Chialvo
*Councilman Raymond L. Eng
Councilman Fred Maggiora
*Councilman John Sutter
Councilman Joshua Rose
*Vice Mayor George J. Vukasin

City of San Jose
Councilman Alfredo Garza, Jr.
*Councilman James E. Self
Mayor Janet Gray Hayes
*Councilman Larry Pegram
Councilwoman Susanne B. Wilson
*Councilman Joseph A. Colla

*Alternate Representative

WORK PROGRAM AND COORDINATION COMMITTEE

Supervisor Warren N. Boggess, Chairman (Contra Costa County)
Mayor Lenard E. Grote, Vice Chairman (Pleasant Hill)

Mayor James E. Balentine	(Newark)
Supervisor Rod Diridon	(Santa Clara County)
Councilman Louise Giersch	(Antioch)
Mayor James E. Jackson	(Cupertino)
Councilman Nat Landes	(Woodside)
Mayor Ilene Weinreb	(Hayward)
Councilwoman Susanne B. Wilson	(San Jose)

FINANCE AND PERSONNEL COMMITTEE

Supervisor Rod Diridon, Chairman (Santa Clara County)

Councilman Jack W. Cavanagh, Jr.	(Petaluma)
Councilman Felix F. Chialvo	(Oakland)
Supervisor James P. Kenny	(Alameda County)
Thomas J. Mellon, CAO	(San Francisco)
(To be appointed)	

SENIOR ABAG STAFF

Executive Director	Revan A. F. Tranter
Associate Executive Director	Dean L. Macris
Assistant to the Executive Director	Terry R. Margerum
Director of Administration	Terry P. Bergman
Director of Planning and Programming	John H. McKoy
Assistant Director of Planning and Programming	Donald J. Skinner
Assistant Director of Planning and Programming	George H. Hagevik
Chief, Air and Water Quality Management Division	Vacant
Chief, Human Services Division	Bessanderson McNeil
Chief, Land Resources Division	Yvonne C. San Jule
Chief, Urbanization and Development Division	Maxine E. Brown
Director of Public Affairs	Lizette Weiss
Director of Technical Services	Robert E. Goldman
Chief, Analysis Division	Stanley R. Hoffman
Chief, Cartography and Graphics Division	Donald A. Olmstead
Chief, Technical Information Division	Paul M. Wilson
Legal Counsel	Arthur Harris

This budget was prepared under the direction of the Executive Director, with primary assistance from Terry Bergman, Doug Detling, John Holtzclaw, Terry Margerum, Barbara Regan, Yvonne San Jule and Michael Visconti.

December 8, 1975

President Boggess and Members of the Executive Board
Submitted via the Finance & Personnel Committee
Association of Bay Area Governments
Hotel Claremont
Berkeley, CA 94705

Ladies and Gentlemen:

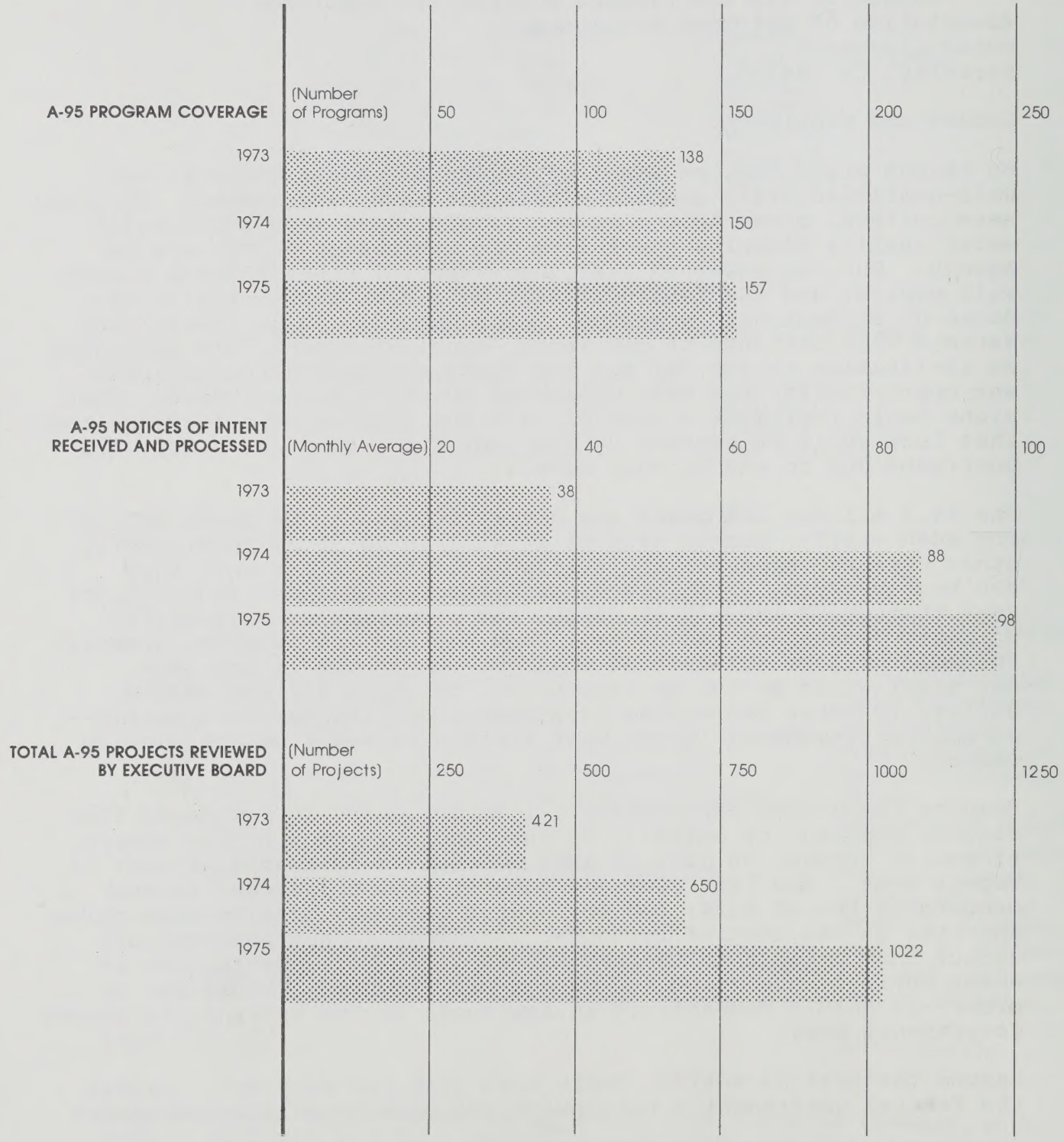
As things stand now, we shall be laying off about eight to ten well-qualified staff members within the next nine months. This may seem curious, given ABAG's recent receipt of a very substantial water quality planning grant from the Environmental Protection Agency. But--as I warned last year--several other Federal grants will expire, and the remainder will be either substantially reduced or at best not increased. (See page 7) It is likely that matters will continue to get worse, since President Ford has shown no inclination to ask for any 701 funds whatever after the present appropriation has been exhausted about 18 months hence. That alone would represent a loss of $675,000 from today's funding--and that loss would be doubled by the expiration of other grants and contracts due to end by that time.

The $4.3 million 208 grant was never intended to be spent solely for ABAG staff. Nearly half of it will go to local governments, other regional agencies and skilled consultants for work they can best perform. That leaves an average of perhaps $800,000 per year through FY 1977-78 to offset the reduction or elimination of other grants and contracts. Once the 208 job is done, however, the wolf will be not just at the door but in the living room. Our staff would be cut by two-thirds, to about 40, and ABAG's ability to serve its member governments and the Bay Area public--so much strengthened in the past few years--would be drastically reduced.

Despite the gloomy implications, I am not going to recommend that dues be doubled, or anything of the kind. In view of the severe financial burdens on many of ABAG's member governments, I want to repeat what I did last year and suggest (a) no increase in the membership fee of $120; and (b) a dues increase considerably below the rise in the cost of living--3.5%. ABAG is the one regional agency that belongs to the Bay Area's local governments, and it seems obvious that--even though its own financial future may be bleak--it should demonstrate an awareness of the burdens its parent governments bear.

Beyond the next 18 months, there seem only two ways out. Either the Federal government's nationwide 208 program will be succeeded

ABAG A-95 ACTIVITY
1973, 1974, 1975



by other substantial environmental planning and management funds available to agencies such as ABAG; or the California Legislature will finally be persuaded to merge several of the Bay Area's regional planning agencies. The former is a faint possibility; the latter depends on the degree to which ABAG's member governments and the public they represent are concerned about rational planning in an area--and an era--marked by difficult economic, environmental and social choices.

RECENT HIGHLIGHTS

The financial picture is all the more ironic in view of the Association's increased caliber in recent years. For example, in the past year alone there have been:

- The confidence placed in ABAG by EPA in awarding it by far the largest 208 grant west of the Mississippi, to devise a system that would ensure an improvement of environmental quality in the Bay Area.

- Agreement by the State and EPA to merge the water quality aspects of the 208 program with the Bay Area's Air Quality Maintenance Planning--making possible the start of an overall environmental management plan and an end to conflicting regulations.

- The maturing of the award-winning "Early Warning Review System", which received a great deal of publicity during the review of the proposed Las Positas new town, and clearly established ABAG's ability to assist its members by conducting reviews of the highest technical quality.

- The joint corridor studies (started with MTC through the Joint Policy Committee) of which the first--development policies for the San Mateo coastside--despite highly contentious issues and widely diverging local viewpoints, produced a report that secured the Executive Board's unanimous approval.

- Adoption of Phase I of the Regional Housing Plan, containing important regional policies for reviewing local applications for Housing & Community Development Act funds.

- Implementation of the Regional Medical Services Plan, with emphasis on the development of management capabilities at both the county and regional levels.

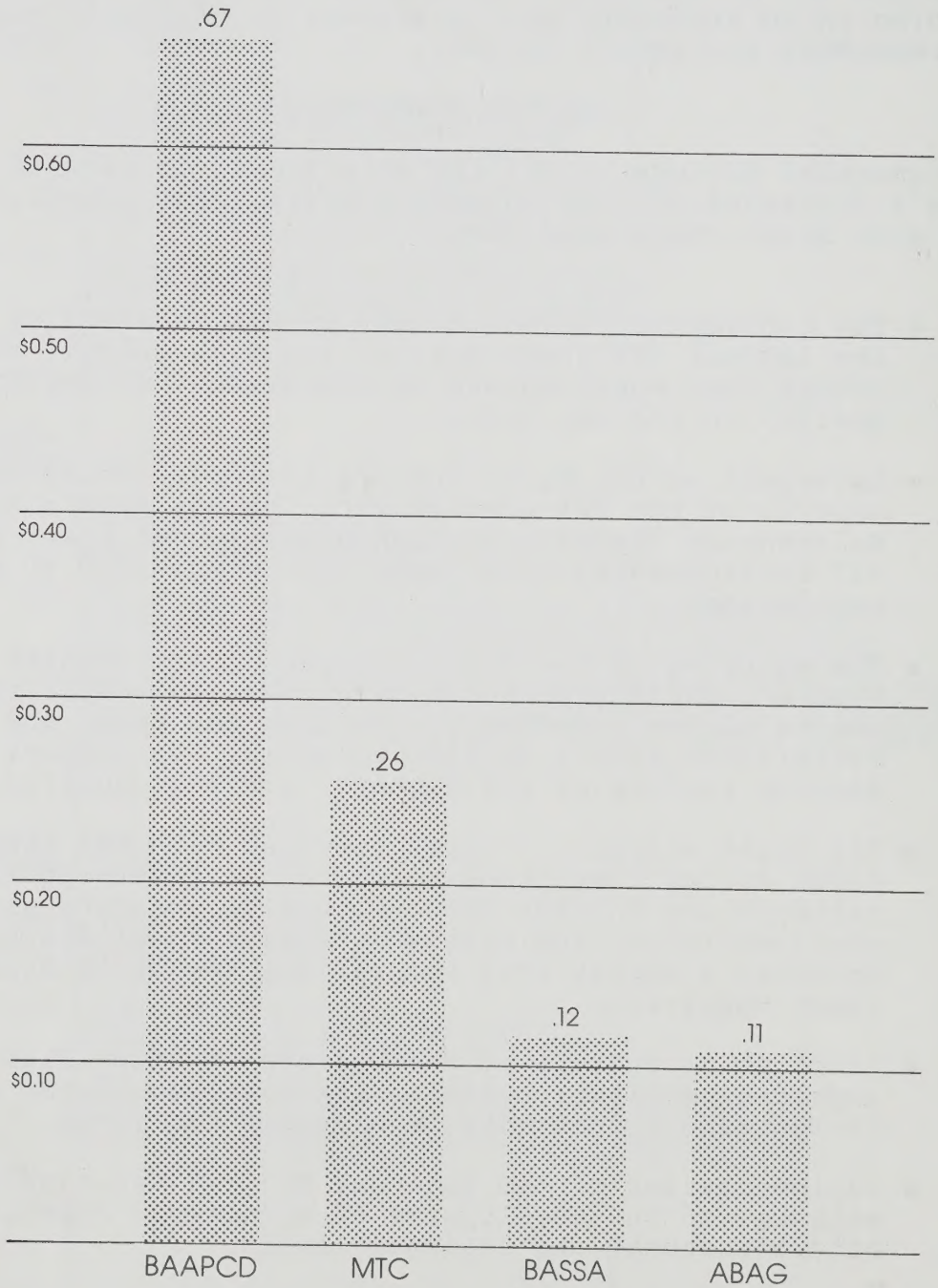
- Automation of the A-95 system, in response to the very substantial number of programs requiring review.

COMPARISON OF

LOCALLY RAISED FUNDS OF REGIONAL AGENCIES

(Per Capita)

Fiscal Year 1975-76



CURRENT PRIORITIES

The likelihood of a major financial crisis means that priorities have to be chosen with extra care, and I have discussed these fully with the Work Program & Coordination Committee. I recommend that the following programs be emphasized while funds last:

- The massive 208 water quality and air quality management program
- The analytical and modeling work performed under contract for MTC
- Joint corridor evaluations with MTC
- Development of more specific guidelines for growth and urbanization--particularly in major locations identified for 208 program attention
- A stronger role in earthquake preparedness
- Implementation of Phase I of the Regional Housing Element
- Completion of the Regional Human Services Element
- Establishment of memoranda of agreement with the four Health Systems agencies to be created in the Bay Area

SUMMARY AND CONCLUSION

I have tried to point out that the quality and scope of ABAG's work, and the national reputation we have earned, are fragile things. Few regional planning agencies in the country have to cope with the complexities of a hundred local governments, many regional and subregional agencies, hundreds of special districts, and a population greater that that of most states--and still maintain, for the health of the area, a viable growth management policy for this and future generations. As I have pointed out in earlier years, we do this on a very slim budget compared to the other regional agencies. Less than a penny per resident per month in local funds does not go far, and only the great confidence EPA and the State have placed in ABAG by awarding us the 208 responsibility for the Bay Area has made it possible to continue a substantial level of high caliber work for the next two years.

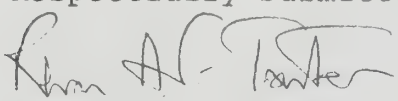
By this time next year, unless Congress has indicated continued support of environmental planning, or unless the Legislature in Sacramento has moved toward bringing more rational planning to the Bay Area, the crisis will have hit, and we shall start to wind down to a holding level one of the best regional agencies in the

country. To what extent this will handicap local governments' efforts to secure Federal grants in competition with other metropolitan areas whose regional planning agencies may enjoy higher dues, state financial support, direct transportation planning funds and state designation for such human services programs as criminal justice, alcoholism and help for the aging, I do not know. Nor can I guess the degree to which residents, present and future, of this extraordinary area will be deprived by a reduced level of regional awareness and effort.

I do believe, however, that if the local governments, the public they represent, the various private and public interest groups, and members of the State Legislature feel an obligation to the Bay Area as a whole--an obligation not so easy to feel when economic times are tough--they can succeed in achieving a truly comprehensive regional planning agency with a stable funding base, free from the whims of Federal funding priorities.

In the meantime, as I have indicated, I am requesting a dues increase of only 3.5% (to be voted on by the Executive Board on January 15 and by the General Assembly on February 12). We already run a tight ship, with neither pension system nor contingency fund. Services and staff will gradually be reduced, but the staff and I will do our utmost to maintain the caliber of work for which ABAG has become known and respected, and to try to find additional funds. Beyond that, the future is in your hands and those of your colleagues throughout the Bay Area.

Respectfully submitted,



Revan A. F. Tranter
Executive Director

ASSOCIATION OF BAY AREA GOVERNMENTS
FISCAL YEAR 1976-77 BUDGET
ESTIMATED REVENUES FOR F/Y 75-76, F/Y 76-77 and F/Y 77-78*

SOURCE	F/Y 75-76	F/Y 76-77	F/Y 77-78
FEDERAL			
Department of Housing and Urban Development (701)	$ 663,000	$ 498,000	$ ---
Department of Housing and Urban Development (Work/Study)	50,000	50,000	---
Environmental Protection Agency (208)	750,000	2,040,000	1,512,000
Environmental Protection Agency (Sonoma Study)	168,000	---	---
Urban Mass Transportation Agency (Through MTC)	165,000	162,000	162,000
Federal Highway Administration (Through MTC)	148,000	145,000	145,000
Department of Health, Education and Welfare (Capacity Building)	51,000	---	---
Department of Health, Education and Welfare (Emergency Medical Services)	337,000	113,000	---
Department of Health, Education and Welfare (Comprehensive Health Planning)	90,000	42,000	---
United States Geological Survey	64,000	---	---
Defense Civil Preparedness Agency	6,000	---	---
U. S. Forest Service	23,000	9,000	---
Census Bureau	7,000	6,000	---
Comprehensive Employment Training Act	60,000	---	---
STATE			
CALTRANS (Through MTC)	185,000	261,000	99,000
State Library	35,000	40,000	---
LOCAL			
Transportation Development Act (Through MTC)	94,000	94,000	94,000
Bay Area Air Pollution Control District	4,000	---	---
Bay Area Sewage Services Agency	7,000	---	---
In-Kind Match	463,000	171,000	---
ABAG Member Dues	523,000	541,000	578,000
Miscellaneous	14,000	10,000	10,000
	$3,907,000	$4,182,000	$2,600,000

* A line-item breakdown of expenditure estimates is not yet available because the 208 budget (approximately half the F/Y 76-77 revenues and expenditures) has not yet been completed and approved by EPA.

ASSOCIATION OF BAY AREA GOVERNMENTS
PRELIMINARY FISCAL YEAR 1976-77 BUDGET
ESTIMATED STAFF POSITIONS BY CLASSIFICATION

	Estimated FY 76-77	FY 75-76	Difference
OFFICE OF THE EXECUTIVE DIRECTOR			
Executive Director	1	1	--
Associate Executive Director	1	1	--
Assistant to the Executive Director	1	1	--
Senior Administrative Officer	1	1	--
Secretary to the Executive Director	1	1	--
Planning Aide	--	1	-1
Secretary	1	--	+1
	6	6	--
DEPARTMENT OF PLANNING AND PROGRAMMING			
Director of Planning and Programming	1	1	--
Assistant Director of Planning and Programming	2	2	--
Principal Regional Planner I/II	6	6	--
Principal Environmental Engineer I/II	1	1	--
Senior Regional Planner	5	7	-2
Senior Environmental Engineer	*	*	*
Regional Planner III	11-1/2	13	-1-1/2
Environmental Engineer III	*	*	*
Administrative Officer III	1	1	--
Regional Planner II	5-1/2	6	-1/2
Environmental Engineer II	*	*	*
Regional Planner I	2	3	-1
Environmental Engineer I	*	*	*
Administrative Secretary	1	1	--
Planning Aide	3	3	--
Secretary	4	4	--
Typist Clerk	--	1	-1
	43	49	-6
ADMINISTRATION			
Director of Administration	1	1	--
Assistant to the Director of Administration	1	1	--
Personnel Officer	1	1	--
Administrative Officer I	1	1	--
Accounting Technician	1	1	--
Supervisor of Correspondence Center	1	1	--

	Estimated FY 76-77	FY 75-76	Difference
DEPARTMENT OF PUBLIC AFFAIRS			
Director of Public Affairs	1	1	--
Assistant Director of Public Affairs	1	1	--
Assistant to the Director of Public Affairs	1	1	--
Public Affairs Officer I/II	*	*	--
Administrative Secretary	1	1	--
Secretary	1	1	--
Typist Clerk	1	1	--
	6	6	--
DEPARTMENT OF TECHNICAL SERVICES			
Director of Technical Services	1	1	--
Assistant Director of Technical Services	1	1	--
Principal Regional Planner I/II	3	3	--
Senior Regional Planner	4	5	-1
Regional Planner III	5	6	-1
Administrative Officer II	1	1	--
Regional Planner II	2	2	
Programmer	1	1	--
Librarian/Information Specialist	2	2	--
Graphics Designer III	1	1	--
Regional Planner I	1	1	--
Research Cartographer	2	4	-2
Graphics Designer II	1	1	--
Administrative Secretary	1	1	--
Cartographer	1	1	--
Graphics Designer I	1	1	--
Planning Aide	2	3	-1
Secretary	2	2	--
	32	37	-5
ADMINISTRATION (continued)			
Supervisor of Printing and Supplies	1	1	--
Offset Duplicating Machine Operator	1	1	--
Account Clerk	2	2	--
Correspondence Center Typist	5	5	--
Supply Clerk	2	2	--
Secretary	1	--	+1
Typist Clerk	--	2	-2
	18	19	-1
TOTAL	105*	117	-12

* Some additional positions will be necessary for conducting the 208 work. However, the exact number will not be known until development and negotiation of the detailed work program with EPA. This is scheduled for mid-January 1976.

PROPOSED 1976-77 SCHEDULE OF ASSESSMENTS

"The annual assessment for members of the Association shall be based upon population as determined by the State Controller in making the most recent allocation to counties and cities pursuant to the Motor Vehicle License Fee Law." Bylaws, ART. IX D.

"Annual Membership Fee. Each year upon the adoption of the annual budget, the General Assembly shall fix the annual membership fee for all members of the Association. The membership fee shall be uniform for all members of the Association and shall not be less than $10.00 per month or $120.00 per year." Bylaws, ART. IX F.

PROPOSED 1976-77 SCHEDULE OF ASSESSMENTS

	Proposed 1976-77 Assessments				Adopted 1975-76 Assessments			
	Population 11-30-75	Dues	Membership Fee	Total	Population 11-30-74	Dues	Membership Fee	Total
ALAMEDA COUNTY	1,120,800	$ 75,029	$ 120	$ 75,149	1,120,800	$ 73,289	$ 120	$ 73,409
Alameda	74,500	4,038	120	4,158	74,500	3,954	120	4,074
Albany	15,561	843	120	963	15,561	826	120	946
Berkeley	114,091	6,184	120	6,304	114,091	6,055	120	6,175
Emeryville	4,110	223	120	343	3,250	172	120	292
Fremont	121,400	6,580	120	6,700	121,400	6,443	120	6,563
Hayward	96,902	5,252	120	5,372	96,902	5,143	120	5,263
Livermore	48,349	2,621	120	2,741	47,650	2,529	120	2,649
Newark	30,150	1,634	120	1,754	30,150	1,600	120	1,720
Oakland	362,100	19,627	120	19,747	362,100	19,217	120	19,337
Piedmont	10,917	592	120	712	10,917	579	120	699
Pleasanton	31,667	1,716	120	1,836	30,350	1,611	120	1,731
San Leandro	70,303	3,811	120	3,931	70,300	3,731	120	3,851
Union City	26,950	1,461	120	1,581	26,950	1,430	120	1,550
CONTRA COSTA COUNTY	594,800	39,817	120	39,937	594,800	38,894	120	39,014
Antioch	33,215	1,800	120	1,920	32,100	1,704	120	1,824
Brentwood	3,662	198	120	318	3,220	171	120	291
Clayton	2,215	120	120	240	2,209	117	120	237
Concord	95,050	5,152	120	5,272	94,900	5,036	120	5,156
El Cerrito	25,190	1,365	120	1,485	25,190	1,337	120	1,457
Hercules	252	14	120	134	252	13	120	133
Lafayette	21,393	1,160	120	1,280	21,393	1,135	120	1,255
Martinez	18,342	994	120	1,114	18,300	971	120	1,091
Moraga	25,302	1,371	120	1,491	(25,302)	Non-member		
Pinole	14,850	805	120	925	14,850	788	120	908

PROPOSED 1976-77 SCHEDULE OF ASSESSMENTS

	Proposed 1976-77 Assessments				Adopted 1975-76 Assessments			
	Population 11-30-75	Dues	Member-ship Fee	Total	Population 11-30-74	Dues	Member-ship Fee	Total
CONTRA COSTA COUNTY (continued)								
Pittsburg	25,550	$ 1,385	$ 120	$ 1,505	24,800	$ 1,316	$ 120	$ 1,436
Pleasant Hill	27,650	1,499	120	1,619	27,150	1,441	120	1,561
Richmond	80,800	4,380	120	4,500	80,800	4,288	120	4,408
San Pablo	21,800	1,182	120	1,302	21,800	1,157	120	1,277
Walnut Creek	48,850	2,648	120	2,768	48,850	2,592	120	2,712
MARIN COUNTY	216,500	14,493	120	14,613	215,500	14,091	120	14,211
Belvedere	2,638	143	120	263	2,599	138	120	258
Corte Madera	8,647	469	120	589	8,664	459	120	579
Fairfax	7,661	415	120	535	7,661	406	120	526
Larkspur	12,375	671	120	791	12,375	657	120	777
Mill Valley	13,250	718	120	838	13,250	703	120	823
Novato	36,700	1,989	120	2,109	35,300	1,873	120	1,993
Ross	2,742	149	120	269	2,742	146	120	266
San Anselmo	13,150	713	120	833	13,150	698	120	818
San Rafael	44,950	2,436	120	2,556	44,673	2,371	120	2,491
Sausalito	6,170	334	120	454	6,170	327	120	447
Tiburon	6,825	370	120	490	6,800	361	120	481
NAPA COUNTY	88,200	5,904	120	6,024	87,100	5,695	120	5,815
Calistoga	2,450	133	120	253	2,230	118	120	238
Napa	46,195	2,504	120	2,624	45,492	2,414	120	2,534
St. Helena	(3,450)	Non-member			3,450	183	120	303
Yountville	(2,630)	Non-member			(2,630)	Non-member		
SAN FRANCISCO COUNTY	715,674	47,909	120	48,029	715,674	46,798	120	46,918
San Francisco	715,674	38,791	120	38,911	715,674	37,981	120	38,101
SAN MATEO COUNTY	573,900	38,418	120	38,538	557,361	36,446	120	36,566
Atherton	(8,175)	Non-member			(8,175)	Non-member		
Belmont	25,209	1,366	120	1,486	25,200	1,337	120	1,457
Brisbane	3,003	163	120	283	3,003	159	120	279
Burlingame	28,325	1,535	120	1,655	28,325	1,503	120	1,623
Colma	(537)	Non-member			(537)	Non-member		
Daly City	72,500	3,930	120	4,050	71,400	3,789	120	3,909

PROPOSED 1976-77 SCHEDULE OF ASSESSMENTS

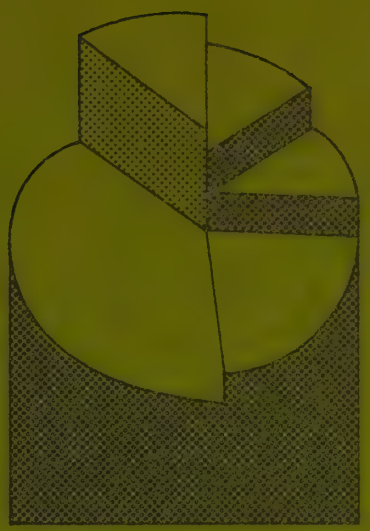
	Proposed 1976-77 Assessments				Adopted 1975-76 Assessments			
	Population 11-30-75	Dues	Member-ship Fee	Total	Population 11-30-74	Dues	Member-ship Fee	Total
SAN MATEO COUNTY (continued)								
Foster City	20,000	$ 1,084	$ 120	$ 1,204	18,000	$ 990	$ 120	$ 1,110
Half Moon Bay	5,475	297	120	417	5,100	271	120	391
Hillsborough	(8,753)	Non-member			(8,753)	Non-member		
Menlo Park	27,378	1,484	120	1,604	27,354	1,452	120	1,572
Millbrae	21,250	1,152	120	1,272	21,250	1,128	120	1,248
Pacifica	39,150	2,122	120	2,242	39,000	2,070	120	2,190
Portola Valley	4,996	271	120	391	4,996	265	120	385
Redwood City	55,756	3,022	120	3,142	55,756	2,959	120	3,079
San Bruno	38,600	2,092	120	2,212	37,850	2,009	120	2,129
San Carlos	26,218	1,421	120	1,541	26,218	1,391	120	1,511
San Mateo	79,132	4,289	120	4,409	79,132	4,200	120	4,320
South San Francisco	48,650	2,637	120	2,757	48,650	2,582	120	2,702
Woodside	5,184	281	120	401	4,875	259	120	379
SANTA CLARA COUNTY	1,193,400	79,888	120	80,008	1,160,800	75,904	120	76,024
Campbell	29,550	1,602	120	1,722	29,000	1,539	120	1,659
Cupertino	24,850	1,347	120	1,467	23,600	1,252	120	1,372
Gilroy	16,400	889	120	1,009	15,250	809	120	929
Los Altos	27,121	1,470	120	1,590	25,168	1,336	120	1,456
Los Altos Hills	7,025	381	120	501	7,025	373	120	493
Los Gatos	25,600	1,388	120	1,508	24,900	1,321	120	1,441
Milpitas	32,400	1,756	120	1,876	32,400	1,719	120	1,839
Monte Sereno	(3,337)	Non-member			(3,337)	Non-Member		
Morgan Hill	8,725	473	120	593	8,100	430	120	550
Mountain View	59,900	3,247	120	3,367	59,900	3,179	120	3,299
Palo Alto	56,040	3,037	120	3,157	56,040	2,974	120	3,094
San Jose	542,200	29,389	120	29,509	533,900	28,334	120	28,454
Santa Clara	90,506	4,906	120	5,026	90,500	4,803	120	4,923
Saratoga	30,300	1,642	120	1,762	29,932	1,588	120	1,708
Sunnyvale	106,400	5,767	120	5,887	105,500	5,599	120	5,719

PROPOSED 1976-77 SCHEDULE OF ASSESSMENTS

	Proposed 1976-77 Assessments				Adopted 1975-76 Assessments			
	Population 11-30-75	Dues	Member-ship Fee	Total	Population 11-30-74	Dues	Member-ship Fee	Total
SOLANO COUNTY	(182,500)	Non-member			(181,900)	Non-member		
Benicia	(10,300)	Non-member			(9,100)	Non-member		
Dixon	4,774	$ 259	$ 120	$ 379	4,774	$ 252	$ 120	$ 372
Fairfield	50,036	2,712	120	2,832	50,036	2,655	120	2,775
Rio Vista	(3,270)	Non-member			(3,270)	Non-member		
Suisun City	2,997	162	120	282	2,970	158	120	278
Vacaville	27,850	1,509	120	1,629	26,950	1,430	120	1,550
Vallejo	74,993	4,065	120	4,185	74,924	3,976	120	4,096
SONOMA COUNTY	(244,300)	Non-member			(225,400)	Non-member		
Cloverdale	3,520	191	120	311	3,458	184	120	304
Cotati	2,830	153	120	273	2,830	150	120	270
Healdsburg	6,313	342	120	462	5,800	308	120	428
Petaluma	32,050	1,737	120	1,857	31,150	1,653	120	1,773
Rohnert Park	13,150	713	120	833	11,500	610	120	730
Santa Rosa	64,900	3,518	120	3,638	61,700	3,274	120	3,394
Sebastopol	4,600	249	120	369	4,480	238	120	358
Sonoma	5,025	272	120	392	4,980	264	120	384
Total Population, Member Counties	4,503,274				4,452,035			
Total Population Member Cities	4,221,429				4,163,641			
Total Dues		$ 530,270				$ 512,080		
Total Membership Fees			$ 11,040				$ 11,040	
Total				$ 541,310				$ 523,120

	1976-77	1975-76
Per Capita - Counties	$0.0669420	$0.0653896
Per Capita - Cities	$0.0542025	$0.0530697

ABAG 1976-77 WORK PROGRAM SUMMARY



100 PLAN AND POLICY DEVELOPMENT

101 COMPREHENSIVE REGIONAL PLAN
102 JOINT LAND USE/TRANSPORTATION PLANNING
103 AIR QUALITY MAINTENANCE
104 WATER QUALITY MANAGEMENT
105 LAND RESOURCES MANAGEMENT
106 ENVIRONMENTAL MANAGEMENT
107 HOUSING ELEMENT PHASE II
108 HUMAN SERVICES
109 URBANIZATION AND DEVELOPMENT

200 PLAN AND POLICY IMPLEMENTATION

201 REGIONAL REVIEW/COORDINATION
202 INTERGOVERNMENTAL COORDINATION
203 CAPABILITY BUILDING

300 TECHNICAL SUPPORT PROGRAMS

301 REGIONAL MONITORING
302 ANALYTIC SYSTEMS
303 INFORMATION SYSTEMS
304 GRAPHIC SERVICES

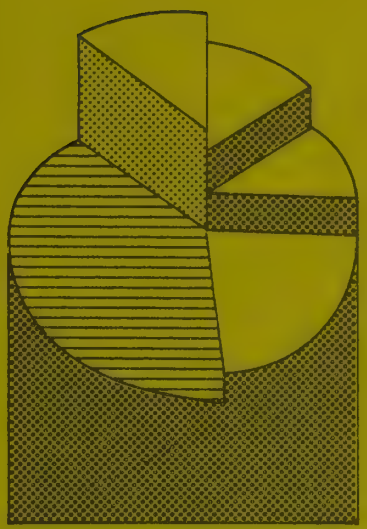
400 LOCAL AND REGIONAL AGENCY SERVICES

401 TECHNICAL ASSISTANCE
402 REGIONAL INFORMATION CENTER
403 LEGISLATIVE ANALYSIS
404 PUBLIC INFORMATION
405 REGIONAL/LOCAL LIAISON

500 MANAGEMENT AND ADMINISTRATION

501 PROGRAM MANAGEMENT AND DEVELOPMENT
502 ADMINISTRATIVE SUPPORT

1976-77 WORK PROGRAM



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PROGRAM SUBCATEGORY 101: COMPREHENSIVE REGIONAL PLAN

Problems, Issues and Opportunities

The Comprehensive Regional Plan is the entire set of goals, objectives and policies approved by ABAG, including the Regional Plan 1970:1990, subsequently approved Plan Elements and other goals and policies adopted by the General Assembly or Executive Board. ABAG's goals, policies and development concepts address areawide issues that have arisen or can be expected to arise in the conduct of numerous social, economic and physical activities in the San Francisco Bay Region (e. g., housing needs, natural resource conservation, airport systems, etc.). For ABAG, regional planning attempts to solve problems of regional significance through a continuing process of plan and policy formulation and implementation.

Several plan and policy development activities serve all elements of the planning program: formulating an overall policy framework and developing and following procedures--for plan and policy development, approval and amendment, for integrating impact assessment into the planning process and for local agency and public participation in policy development and plan preparation. Substantive and procedural legal issues associated with various regional policies--both existing and proposed--have been pinpointed in recent ABAG reviews of major development proposals. Policy and plan development and impact assessment for the air and water quality and urbanization work for 208, as well as implementation measures to be considered, will require additional in-depth analysis of legal issues.

Objective: To develop action oriented policies for implementation at the regional level; to guide and promote development in ways that will permit and encourage the conservation of the region's environment.

Work Elements

101.01 Overall Framework

Work will focus on improving the Comprehensive Regional Plan's utility as a guide to public decision making in the region. Tasks include:

- evaluating the relationship of ongoing planning programs to the Comprehensive Regional Plan;
- analyzing policy actions of other agencies (Federal, State, and regional) having bearing on regionally significant activity to ascertain consistency or compatibility with ABAG policy;
- identifying aspects of the Comprehensive Regional Plan needing review, updating or revision;
- coordinating and providing support to ABAG's policy committees in the annual review of selected aspects of the

Comprehensive Regional Plan;

- identifying additional areas for which regional policies need to be developed; and
- providing policy direction to the numerous planning programs being undertaken by the agency.

Major Products	Sources of Funding
• Annual review report	HUD, MTC, ABAG
• Amendments	
• Policy analyses and re-comendations	

101.02 Procedures

Orderly development of policies and plans requires clearly stated procedures: for policy and plan development, approval and amendment; for assessment of the impacts of ABAG's policies as they are being developed; and for local and regional agency and public participation in policy development as required in the 208, urbanization, housing, human services and critical areas programs. Established procedures in these areas are continually refined.

Major Products	Sources of Funding
• Updated procedures	EPA, HUD, MTC, ABAG

101.03 Impact Assessment

Procedures for assessing environmental impacts of ABAG's policies have been refined and applied during 1975-76. In 1976-77, a format will be developed for each 208-related plan development subcategory:

1) Air Quality--For analyzing the complete range of impacts of alternative control strategies and other aspects of the Air Quality Maintenance Plan; integrating with the water quality and other environmental impact assessment processes; describing the growth influencing aspects of the Air Quality Maintenance Program; and determining mitigation measures for secondary impacts resulting from the implementation of control strategies.

2) Water Quality--For assessing the range of impacts associated with the alternative control measures of the Water Quality Management Program. The assessment format will be designed for use both during the formulation of the plan and as part of the permanent planning process. Impact assessment

will examine the effects and problems of the existing (primarily water quality, including residuals and solid waste management) programs as well as the effects of the Air Quality Maintenance Program and other resource management techniques; describe growth influencing aspects of the Water Quality Maintenance Program; determine mitigation measures for secondary impacts resulting from implementation of control strategies; and give special attention to coordination of regional and local impact assessment.

3) Urbanization and Development--For identifying the range of impacts associated with measures contemplated in the preparation of regional economic, fiscal, institutional, regulatory and other policies. The process will provide feedback for policy testing and refinement throughout the policy preparation phase and will be consistent with the environmental assessment required by Federal granting agencies (e. g., HUD).

4) Human Services--For identifying the major impacts of 208-related programs on human services delivery systems.

Major Products	Sources of Funding
• Impact assessment reports for: Air Quality Maintenance Program Water Quality Management Program Urbanization and Development Program Joint Land Use/Transportation Program	EPA, HUD, MTC, ABAG

101.04 Applied Legal Research

This work will consist of identification, research and analysis of substantive and procedural issues associated with: 1) existing and proposed regional policies, and 2) plan and policy implementation actions being considered for recommendation to the Executive Board. Policy implementation actions to be explored will include alternative institutional arrangements required or contemplated under various planning programs.

Major Products	Sources of Funding
• Analyses of legal issues as identified	Overhead

101.05 Local Agency Participation

Structured local agency participation for the 208 program will

involve local governments and special districts in furnishing local policy input to the Series 3 projections, developing coordinated subregional programs for environmental quality management, and participating with ABAG and other regional agencies in a process through which regional environmental management policies are identified and alternatives proposed and analyzed.

Major Products	Sources of Funding
• Administration of contracts with local agencies for input to 208 policy and plan development	EPA, HUD, ABAG
• Meetings with participating local agencies	

101.06 Public Participation

The development of regional policies requires a high degree of public participation. This includes devising policies for air quality, water quality, human services and housing. Decisions affecting urbanization, whether in reviews of regionally significant development proposals or in specific projects such as corridor studies, also require public participation. Public participation will emphasize obtaining reactions to regional goals, objectives and policies (and necessary modifications) by facilitating communication between governmental officials and citizens. A wide variety of innovative and conventional techniques will be used to involve a broad range of citizens--especially low income and minority populations. (cross-reference 405.03 Outreach)

Major Products	Sources of Funding
• Information materials	EPA, HUD, MTC, ABAG
• Workshops, conferences and other techniques at the regional and local levels	
• Public discussions	
• Speakers Bureau	
• Surveys	
• Membership on advisory task forces	

PROGRAM SUBCATEGORY 102: JOINT LAND USE/TRANSPORTATION POLICY

Problems, Issues and Opportunities

In the San Francisco Bay Area, regional land use and transportation planning are the responsibilities of ABAG and MTC respectively. The institutional separation of these two extremely interdependent functions complicates the development of policies and plans which are coordinated and mutually supportive. Over the years a number of interagency committees involving ABAG, MTC and other agencies with related responsibilities have been created to foster this desired consistency. The most critical activity in this subcategory for the next several years is expected to be the corridor evaluation work conducted by the ABAG/MTC Joint Policy Committee. The results of these evaluations are corridor policies detailed enough to provide unambiguous guidance to the parent agencies on decisions involving public investment in regionally significant water, sewer and transportation facilities. Another important issue during 1976-77 is likely to be the question of regional airport service alternatives in the North Bay Counties (Marin, Sonoma, Solano, and Napa).

Objective: To jointly formulate and approve development, land use and transportation policies which are sufficiently definitive to guide decision making on individual projects and proposed developments of regional significance.

Work Elements

102.01 Corridor Evaluation

The common objective of ABAG and MTC during the next three to five years is to develop more detailed and consistent policies. Under the direction of the ABAG/MTC Joint Policy Committee, the agencies have developed the vehicle of corridor evaluations to achieve this objective. These studies are the primary focus of joint work between 1975 and 1980. The first corridor evaluation (the San Mateo Coast Corridor) was completed in July 1975. A set of policies was unanimously recommended to ABAG and MTC as plan amendments. The development policies were adopted by ABAG in October 1975, and the transportation policies are currently under consideration at MTC. Work has begun on a second corridor (the Santa Clara Valley Corridor) and is expected to terminate in late 1976 or early 1977.

Major Products	Sources of Funding
• Final report	MTC, ABAG
• Recommended plan amendments	

102.02 Airports and Seaports

MTC, as the regional transportation planning agency, has primary responsibility for developing, maintaining and refining the aviation and seaport elements of the RTP. However, because both these functions have major impact on the development and economic climate of the region, ABAG maintains a continuing role on the respective policy committees and from time to time assigns staff to airport reviews and specific policy development tasks. During 1976-77 staff may be required to assist MTC in conducting an analysis of alternative means to meet anticipated airline passenger demands in the North Bay counties.

Major Products	Sources of Funding
• North Bay study	ABAG, MTC

PROGRAM SUBCATEGORY 103: AIR QUALITY MAINTENANCE

Problems, Issues and Opportunities

Air quality standards are being exceeded in the Bay Area, thereby threatening the health and welfare of the population in the region. The general goal of this program is to ensure the achievement and continued maintenance of acceptable levels of air quality in the Bay Area.

Objective: To develop and implement an Air Quality Maintenance Plan that will attain Federal and State air quality standards, as well as;

To develop management strategies for transportation and parking;

To establish and refine stationary source implementation plan strategies; and

To explore new management techniques such as emission density zoning, related to regional growth policies.

Work Elements

103.01 Policy Preparation and Adoption

The goal of this program is to help mitigate the Bay Area's existing and potential air quality problems by preparing an Air Quality Maintenance Plan with associated implementation measures. Tasks include analyzing and evaluating the effects of proposed regional and local policies on air quality as follows:

analyzing the Series 3 base case projections of the locations of commercial, industrial and residential land uses and traffic for their air quality consequences by application of techniques such as the DIFKIN model or the LIRAQ model being developed by Lawrence Livermore Laboratory and the Bay Area Air Pollution Control District;

utilizing the analysis to refine and project suggested air quality maintenance strategies;

evaluating the projections for consistency with the 208 planning process;

preparing management strategies in a format satisfactory for review by the Environmental Protection Agency, State, local and other agencies; and

integrating institutional mechanisms for the implementation of the Air Quality Maintenance Plan with those proposed for the Water Quality Management Program within the regional comprehensive planning framework.

Major Products	Sources of Funding
• Survey of air quality strategies	EPA, 1/2%

PROGRAM SUBCATEGORY 104: WATER QUALITY MANAGEMENT

Problems, Issues and Opportunities

The quality and quantity of San Francisco Basin surface and ground waters are changed by consumptive and non-consumptive uses within and upstream of the Basin. These changes have had an adverse effect on the quality of the water in the Bay system. An assessment of these problems and of proposed solutions is necessary to ensure that sufficient water of acceptable quality is available for direct use, and that the aquatic environment is preserved for present and potential uses. The program will build upon substantial studies of Bay Area water problems conducted by a number of Federal, State and regional agencies in the past few years.

Objective: To improve Bay Area water quality through a detailed and comprehensive program aimed primarily at the management of surface waters draining into San Francisco Bay and estuarine system; and coordinate water management programs with the Air Quality Maintenance and other planning programs.

Work Elements

104.01 Plan Preparation and Adoption

Various water resources management mechanisms will be coordinated and integrated with the air quality maintenance effort and the comprehensive planning framework. Tasks include:

- o identifying the advantages and disadvantages of various strategies;
- o preparing management strategies in a format satisfactory for review by the Environmental Protection Agency, State, local and other agencies; and
- o providing inter-agency coordination and support to various policy, advisory and other committees associated with the 208 planning process.

Major Products	Sources of Funding
o EPA quarterly progress reports	EPA
o Preliminary findings	
o Water quality management guidelines for local governments	

104.02 Water Conservation and Supply

The primary purpose of this work element is to develop a

program to conserve the quality and quantity of the Bay Area's water supply consistent with Federal, State and local (including city, county and regional) planning goals. The focus will be largely on the economic and institutional aspects of water resource conservation. Tasks include:

- gathering and aggregating data regarding water use efficiency, rate and program yields;
- developing ranges of water use from "base case" (initial) projection alternatives;
- developing projections of water requirements related to alternative growth patterns;
- analyzing the qualities and yields of existing groundwater basins and surface water, both imported and local;
- defining alternative water conservation techniques;
- exploring alternative institutional arrangements for implementing the water supply/conservation program as well as identifying how existing organizations could implement recommendations; and
- analyzing reclamation and re-use potential with reference to the benefits and costs of various approaches. (Cross refer 109.03 Fiscal Policy Preparation)

Major Products	Sources of Funding
• Staff report on water supply sources in the Bay Area	EPA

104.03 Non-Point Source Management

A detailed program for the management of pollution loadings from urban and rural land uses will be established. A significant related purpose of this work element is to define information gaps and to assign responsibilities for information development among various public agencies. Tasks include:

- reviewing existing calibrations of runoff and receiving water models in light of data needs for the formulation and evaluation of alternative management strategies;
- utilizing a modification of the Environmental Protection Agency's stormwater management model, to project water quality of selected subareas;
- utilizing the projected consequences to evaluate the effectiveness of the proposed control stategies;

- identifying both structural and non-structural strategies with an emphasis on the reduction of heavy metals and floatables among the control measures suggested;

- relating the control program to regional goals, policies and objectives as well as local studies and control strategies; and

- developing methods for evaluating the effectiveness of the control program.

Major Products	Sources of Funding
• Preliminary non-point source management strategies	EPA

104.04 Point Source Management

Ongoing facilities planning by wastewater dischargers (municipalities and special districts) will be integrated with the 208 planning process. Tasks include:

- incorporating water quality field studies, and, as necessary, carrying out local studies to demonstrate the effectiveness of control measures, as well as studies to evaluate regional programs;

- analyzing and evaluating the effects of proposed regional and local policies on water quality;

- analyzing the Series 3 base case projections of the locations of economic activities, residences and traffic for their water quality consequences;

- modeling and projecting alternative strategies for meeting water quality criteria;

- evaluating the projections to suggest the effectiveness of the strategies tested in meeting the goals of the 208 planning process;

- developing ranges of sewage flows from base case conditions;

- inventorying existing municipal and industrial wastewater point dischargers;

- identifying the significance of special waste sources, including vessel and port wastes (including impacts of port facilities' operations), animal wastes, construction, mine and dredging wastes;

- reporting on the status of existing individual disposal systems and analyzing their impact on municipal treatment programs, water quality and other factors;

- evaluating the boundary effects of Sonoma, Santa Clara/ San Benito Counties' and the Central Valley's wastewater point and non-point management systems;

- describing in detail (capacities, costs, treatment methods, etc.) the ongoing industrial and 201 treatment programs relating the latter to non-point source programs;

- defining non-conventional alternative forms of wastewater treatment and evaluation techniques relating them to non-point source programs; and

- identifying measures for controlling urban stormwater runoff.

Major Products	Sources of Funding
• Status report on 201 facilities plan	EPA

104.05 Residuals/Solid Waste Management

Current programs related to the Residuals Management portion of the 208 plan include: mandatory county-wide solid waste management planning in the nine Bay Area counties (SB 5), the State-funded comprehensive solid waste management project for the Bay Area (BASWMP), the EPA-funded wastewater residuals management study (201) by a consortium of major dischargers with EBMUD as lead agency, and the Corps of Engineers' dredging and floating debris management programs.

In FY 1975-76 efforts are concentrating on working closely with the responsible agencies to inventory available information on waste quantities and current and projected practices, identify common data needs and work out agreements for assignment of data development responsibilities. Work in 1976-77 will include projecting future waste quantities, assessment of problems attendent upon disposal of Group I wastes (hazardous, toxic), and evaluation of present and projected practices and technologies for waste disposal, recycling and resource recovery. In the following year, residuals management policies and strategy will be formulated.

Major Products	Sources of Funding
• Forecasts	EPA
• Group I wastes report	
• Analyses of practices and technologies	

PROGRAM SUBCATEGORY 105: LAND RESOURCES MANAGEMENT

Problems, Issues and Opportunities

Although the basic responsibility of a regional planning agency is to develop areawide policies, it is sometimes useful to identify and develop management guidelines for specific subareas within the region. The Land Resources Management Program supports ABAG's overall environmental planning objectives through investigation of discrete land and water areas which can be described and identified by their physiographic characteristics and on which specific regulations can contribute to environmental quality objectives.

Investigations of the relationships between seismic activity and water quality are required for the 208 program.

During 1975-76 ABAG initiated work in earthquake preparedness. The major activities have been developing analytical tools and data useful to local governments and in working with the Civil Preparedness Technical Advisory Committee in defining ABAG's role in this field. Background research indicated that there was much valuable "state of the art" information available which was not being provided to local governments in any systematic way. It was further learned that most expert scientists and officials believe that State and local governments could be doing more to mitigate the consequences of a major quake. These issues will be presented to the General Assembly in February 1976. The precise activities to be undertaken in 1976-77 depend upon actions taken at that meeting and the availability of funding.

Objective: To develop an inventory and policy guidelines for specific land and water areas in the nine-county region that have unusual resource values or where mismanagement could lead to danger to human health and welfare.

Work Elements

105.01 Critical Areas

The Critical Areas approach outlined in FY 1974-75, and currently undergoing review, will be refined to meet the objectives of HUD's mandatory Land Use Element; policies and mechanisms will be formulated for determining the carrying capacity for different kinds of sensitive lands, based on earlier and ongoing work. This will include incorporation of the land capability policies and vegetative and wildland factors defined in FY 1975-76, as well as an integration of BCDC and coastal plans into the Critical Areas format.

In addition, the Critical Areas Program will support ABAG's 208 work by identifying and developing policy guidelines for geographic areas where land management techniques can complement other strategies for meeting air and water quality objectives.

Major Products	Sources of Funding
• Critical Areas format refinement: integration of BCDC and coastal plans	HUD, EPA
• Carrying capacity/ policies, mechanisms	

105.02 Environmental Hazards

This work element will build upon work completed in 1974-75 in the Land Capability Program by identifying and articulating land resource capabilities and constraints and investigating their implications for ABAG planning policies. This program will also work to develop better means of communicating regionally collected earth science interpretive information to local governments, so that they can develop appropriate implementation policies.

For the 208 program, physical infrastructure with respect to wastewater treatment and water supply-conservation networks will be examined to determine both susceptibility to damage and potential water quality degradation in light of extensive seismic activity. Strategies for reducing risk will be identified.

Additional earthquake preparedness activities in 1976-77 will depend upon actions taken at the General Assembly in February 1976.

Major Products	Sources of Funding
• Interpretive information, policy implications/land resource capability and constraints	EPA, HUD, ABAG
• Report: Impact of Seismic Activity on Wastewater Treatment and Water Supply/ Conservation Facilities	

PROGRAM SUBCATEGORY 106: ENVIRONMENTAL MANAGEMENT

Problems, Issues and Opportunities

Internal coordination of environmental management programs is essential. In addition, a number of regional, State and Federal agencies are responsible for programs which relate closely to ABAG's 208 responsibilities for air quality maintenance, water quality management and 701-assisted work in refining the Critical Areas approach to environmental resource management. These include: BCDC, the Coastal Commissions, the consortium of major dischargers conducting the Residuals Management Program, the State Solid Waste Management Board's Bay Area Solid Waste Management Project, the Golden Gate National Recreation Area and subregional park districts, the Corps of Engineers, and USGS.

Objective: To coordinate ABAG's programs for management of the region's land, air and water resources and strengthen linkages with other agencies with environmental management responsibilities.

Work Elements

106.01 Plan Coordination

Close internal working relationships will be maintained among Air and Water Quality, Critical Areas and Urbanization Programs. Liaison activities with USGS, Corps of Engineers, GGNRA, SWMB, BCDC, Coastal Commissions, EBMUD, and subregional park districts will be continued and strengthened through Memoranda of Agreement and/or joint work programs.

Major Products	Sources of Funding
• Internal coordination	HUD, EPA, ABAG
• Liaison with other environmental management programs	

PROGRAM SUBCATEGORY 107: HOUSING ELEMENT PHASE II

Problems, Issues and Opportunities

A large and growing number of the region's households cannot afford adequate shelter. Inequities and discrimination exist in the housing market. Growth control efforts have accentuated the nationwide cutbacks in housing production, with significant impacts on the existing housing stock and on new development patterns. Available resources are inadequate to meet the region's housing needs.

Objective: To meet the Housing Element requirements of the Department of Housing and Urban Development in accordance with Section 701 of the Housing Act of 1954 (as amended);

To fulfill the policies of ABAG's Executive Board in adopting Phase I of the Regional Housing Element; and

To provide necessary input to the 208 planning process and the Land Use Element required under Section 701 of the 1954 Housing Act.

Work Elements

107.01 Plan Development and Adoption

This work element will further detail the policies of Phase I of the Regional Housing Element by specifying precise standards and mechanisms by which the policies can be implemented. Tasks include:

- seeking approval of Phase II of the Regional Housing Element;
- defining and developing the technical capacity to implement Phase I and Phase II, including the use of regional and subregional demographic models where appropriate;
- as an input to the collection of local and regional development policies for the 208 planning process, summarizing local housing elements and residential development control mechanisms exercised by local governments; and

Major Products	Sources of Funding
• Regional Housing Element Phase II	HUD, EPA, ABAG

PROGRAM SUBCATEGORY 108: HUMAN SERVICES

Problems, Issues and Opportunities

In June 1974, ABAG received a Capacity Building grant from the Department of Health, Education and Welfare. The following June the grant was renewed. These two years of funding have provided ABAG with an opportunity to investigate the issue of what (if any) the proper role of this kind of agency is in the field of human services planning. Can a planning agency, as far removed from the actual delivery of services as it is, do anything that impacts the existing system in a helpful way? This question has provided the focus for ABAG's preliminary work during the past year and a half.

Objective: To define ABAG's role in the planning of human services programs and develop the policies and capabilities to implement that role.

Work Elements

108.01 Plan and Policy Preparation

Using funds from ABAG's HEW Capacity Building grant, staff has spent a year and a half conducting the background research, analysis, and intergovernmental liaison necessary to define a range of alternative roles for ABAG in this important program area. In late 1975 the Executive Board established the Human Services Task Force, composed of locally elected officials and persons with special expertise, to define the appropriate structure and major components of a Human Services Element for ABAG. Staff work during 1976-77 will consist primarily of working with the Task Force to define and carry out the policy development work.

The main purpose of the Task Force will be to recommend goals, strategies, and policies for developing and improving the Bay Region's human services, in those matters deemed to be regionally significant in scope and impact. The responsibility of this Task Force will be to define appropriate roles and policies of ABAG in planning for human services, for consideration by the Regional Planning Committee and Executive Board. A standing committee may eventually be formed to deal with a broad range of human services issues.

Major Products	Sources of Funding
• Recommendation to Executive Board and RPC on:	HEW, HUD, ABAG
Alternative roles for ABAG	
Structural components of a Human Services Plan Element	

PROGRAM SUBCATEGORY 109: URBANIZATION AND DEVELOPMENT

Problems, Issues and Opportunities

Fluctuations in the nation's economy have affected the Bay Area. Escalating capital and operating costs pose critical problems for Bay Area localities that are heavily reliant on the property tax as a revenue source. Bond issues have met with substantial voter resistance. Efforts to achieve orderly development have been undercut by zoning measures primarily fiscal in nature. Equity considerations have been raised regarding the delivery and pricing of public services. The balance between growth in the resident labor force and the job base of the region has been upset by high unemployment rates in many sectors of the region's economy. Air quality is exacerbated and energy wasted in long job-residence commuting caused by residential development away from major employment and population centers of the region. Economic segregation of housing has decreased the mobility of the Bay Area's labor force.

The urbanization work program focuses on those activities in the region which are typically growth inducing in nature. The scope of this program is therefore necessarily broad, encompassing three policy development areas and two policy development liaison function. These are: economic policy development (including such factors as population/job and income growth); housing policy development (cross-reference Program Subcategory 107); fiscal policy development; transportation policy liaison (cross-reference Program Subcategory 102) and the land development policy liaison function. The latter involves the collection and summary of local and regional development policies for the projection alternatives. It provides liaison between local development policy formulation and regional housing and economic policy preparation.

Objective: To continue to develop and refine economic, housing and fiscal policies to improve ABAG's ability to address the complex issues of growth: amount, location, form, rate, timing and beneficiaries.

Work Elements

109.01 Projecting Alternatives

This work element will suggest and test development alternatives for use in conjunction with a wide range of planning programs with special emphasis on the 208 planning process. Tasks include

- summarizing local and regional development policies and plans and associated impacts;
- postulating regional development (including redevelopment) policy alternatives;
- establishing base case projection alternatives with a view toward use in estimating the influence on and sensitivity of environmental management systems to the type and location

of growth and land use patterns; and

- projecting additional alternatives in response to the air and water quality analyses of the base cases. The assumptions underlying these alternatives will be modified to model the effects of environmental management control measures.

Major Products	Sources of Funding
• Base case projection alternatives	EPA, HUD

109.02 Economic Policy Preparation

This will be a program of policy analysis and evaluation to strengthen ABAG's ability to monitor and evaluate economic development and rebuilding plans and proposals. As such, it will provide economic input to a variety of planning programs, especially the 208 planning process, the review function and corridor evaluation. Tasks include:

- monitoring regional and subregional economic trends and assessing the economic implications for development of the region and its units of government;

- monitoring effects of local growth management programs on economic oppotunities;

- analyzing industries that most significantly affect the growth of the region;

- conducting research and analysis to build a more complete understanding of the implications and contributions of economic development in terms of total jobs and also industry mix, job mix and income characteristics, with special consideration to minority and disadvantaged groups;

- by means of the regional economic model that will be developed (see 301.01), analyzing a variety of development assumptions and policies to produce industry-specific projections;

- working with human resource programs and agencies to encourage the best fit possible between job skills and labor force capabilities in the major labor market areas of the region, and utilizing the regional/subregional demographic models to aid this endeavor;

- identifying ways in which ABAG's review and other plan and policy implementation functions could be strengthened with respect to economic policy considerations (including utilization of the U. S. Census' Urban Transportation

Program Journey to Work data); and

- exploring policies and governmental mechanisms that can be used to influence a balanced regional economy.

Major Products	Sources of Funding
• Industry-specific employment projections	EPA, HUD, 1/2%, MTC, ABAG
• Report: Selected Growth Influencing Industries	
• Report: Avenues for Plan and Policy Implementation in Regional Economic Development	
• Refined review criteria for utilizing the Comprehensive Regional Plan's economic policies	

109.03 Fiscal Policy Preparation

This work element will explore alternative fiscal policies related to three program areas: water quality management, corridor evaluation, and to a much more limited extent, plan and project review. Tasks include: 1) with respect to water quality management:

- summarizing and comparing regional 201 revenue programs for waste water facilities construction with attention to long-term funding plans, rate structures and equity considerations in service-pricing;
- assessing the status of regional public debt;
- identifying presently planned programs;
- examining the financial capability of local agencies;
- identifying alternative potential funding sources and mechanisms;
- projecting capital financing requirements; and
- projecting increases in operation and maintenance costs.

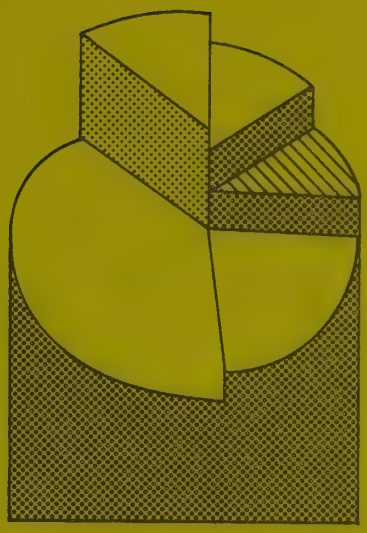
2) with respect to corridor evaluation and the review function:

- identifying the implications of corridor evaluation policies and plan/project review recommendations for regional fiscal policy development; and

- developing analytical tools to aid in better defining the fiscal problems to be addressed by the above.

Major Products	Sources of Funding
• Bay Area 201 program report	EPA, MTC, 1/2%
• Regional public debt status report	
• Memorandum: Fiscal policy implications of corridor evaluations and the review function	

1976-77 WORK PROGRAM



200 PLAN AND POLICY IMPLEMENTATION

201 REGIONAL REVIEW/COORDINATION
202 INTERGOVERNMENTAL COORDINATION
203 CAPABILITY BUILDING

PROGRAM SUBCATEGORY 201: REGIONAL REVIEW/COORDINATION

Problems, Issues and Opportunities

ABAG's most substantial implementation capability stems from the project review function established in Circular A-95 of the Federal Office of Management and Budget in 1969. Originally intended to provide for review of local proposals for Federal assistance under certain categorical grant programs and of direct Federal development projects in the region, ABAG's review function has expanded in a number of ways.

As a result of amendments to Circular A-95, the number and functional coverage of Federal grant programs has increased significantly and additional review responsibilities have been added:

> of environmental impact documents to meet the requirements of the National Environmental Policy Act of 1969.
>
> of Federally assisted multi-jurisdictional plans in accord with provisions set forth in Memoranda of Agreement between the A-95 agency and the functional agency required by Part IV of the Circular.
>
> of selected State plans, pursuant to the activation of Part III by the State Office of Planning and Research.

In addition, ABAG was one of the first COGs in the country to establish procedures for the early review of major development proposals before submission of applications for Federal and State subsidies. Review panels conduct public meetings to determine whether a proposal is regionally significant and to solicit public views on this question.

Local plans are currently reviewed on a case-by-case basis. In FY 1975-76 procedures that define the circumstances (e.g., statutory requirements, local government requests, corridor studies, etc.) and purposes for reviewing particular local plans will be recommended for adoption and implementation in 1976-77.

Procedures will be developed and implemented to respond to Circular A-95 revisions and workshops will be conducted to explain their use.

The fundamental purpose of Circular A-95 is to promote coordinated planning across jurisdictions. ABAG's full range of review and comment functions, in turn, enables the agency to identify area-wide issues and impacts, contribute regional perspectives to local proposals, and to affect local actions where they bear on regional policies and plans.

Possible cutbacks in Federal assistance and continuing increases in the cost of living may threaten ABAG's ability to maintain the review and coordination function at the same level as in the past.

Objective: To continue to strengthen ABAG's review capabilities in identifying and assessing the areawide consequences of local, regional State and Federal plans and projects; and to promote the implementation of ABAG's policies and plans by agencies with the necessary powers.

Work Elements

201.01 Project (Grant) Review

This work element includes:

1) continuing criteria development--criteria of regional significance as a basis for selecting proposals for review, and review criteria for selected functional planning areas;

2) coordinating in-house review of projects submitted under OMB Circular A-95, including Federal development projects;

3) carrying out joint reviews with other agencies, especially MTC;

4) preparation of comments for Executive Board action; and

5) setting up coordinating conferences to encourage interagency coordination at the local project level as well as multi-jurisdictional coordination for projects of regional significance.

Major Products	Sources of Funding
• Criteria and procedures	HUD, EPA, MTC
• Review comments	
• Coordinating conferences	
• A-95 workshops	

201.02 Environmental Document Analysis

This work element includes coordination of in-house review of environmental documents which are submitted with grant applications or are judged by local agencies to be of regional significance; preparation of comments on the proposals' impacts on regional policies, plans, and programs, which contribute regional perspectives to local environmental reports and encourage interagency coordination; and convening coordinating conferences where indicated by staff analysis and comments of other reviewing agencies.

Major Products	Sources of Funding
• Criteria	EPA, HUD, MTC, ABAG
• Comments	
• Coordinating conferences	

201.03 Review of Projects of Regional Significance

This work element includes continuing refinement of procedures for review of major development proposals, staff analyses and preparation of reports, and support to review panels in the conduct of public meetings.

Major Products	Sources of Funding
• Updated procedures	EPA, HUD, MTC, ABAG
• Major reviews	
• Reports	
• Public meetings	

201.04 Review of Local, Regional and State Plans

Local plans will be reviewed according to established procedures; the plan review and amendment process with MTC, pursuant to the Memorandum of Agreement (Part IV, A-95), will continue, procedures for review and approval of other regional plans will be incorporated into existing and projected agreements with functional agencies; reviews of regional functional plans will be performed pursuant to these agreements as such plans are available; and selected State functional plans will be reviewed as they become available.

Major Products	Sources of Funding
• Local plan reviews	HUD, MTC, ABAG
• Procedures for review, approval and amendment of regional functional plans	
• Regional plan reviews and recommendations	
• State plan reviews	

PROGRAM SUBCATEGORY 202: INTERGOVERNMENTAL COORDINATION

Problems, Issues and Opportunities

Part IV of OMB Circular A-95 (as amended) requires that all single function regional agencies applying for Federal areawide planning funds have a Memorandum of Agreement with ABAG. These agreements must specify arrangements for coordination of planning activities to ensure consistency of all Federally assisted functional planning with the goals and policies of the designated comprehensive planning agency for the region. Existing agreements are monitored and updated, and new agreements negotiated as necessary. When a memorandum provides for joint funding, work program agreements are also executed, usually on an annual basis.

Continuing communication of ABAG policy actions to all affected local, regional, State and Federal agencies is another means of ensuring interagency coordination and planning consistency.

Coordination on a regional basis is required in a number of State and Federal planning assistance programs that designate counties and/or large cities as the responsible agencies. Regional coordination and information exchange is currently provided by ABAG for county-based criminal justice, manpower, and solid waste management planning. These activities will continue as appropriate. New programs for coordination of local plans will be initiated when the need is indicated by State or Federal legislation or local government request.

Objective: To encourage implementation of ABAG's policies by local and regional agencies by a variety of formal and informal arrangements that foster integration of comprehensive and functional planning.

Work Elements

202.01 Interagency Agreements

Existing agreements with Bay Area Air Pollution Control District, Bay Area Comprehensive Health Planning Council, Bay Area Sewage Services Agency, Regional Emergency Medical Care Council, Metropolitan Transportation Commission, North Central Coastal Commission and the county Criminal Justice Planning Boards, will be monitored and updated as required. An agreement with East Bay Municipal Utility District, as the lead agency for the EPA-funded Regional Residuals Management Program will be executed in the fiscal year. In FY 1976-77, ABAG's role vis-a-vis the four newly formed health systems agencies will be defined and formal ties will be developed.

The joint work program agreement with MTC is renegotiated annually. Joint work programs for 208 and other interagency activities will be developed as necessary.

Major Products	Sources of Funding
• Existing agreements updated as necessary	EPA, HUD, MTC, ABAG
• Agreements with HSAs	
• Joint work program agreements	

202.02 ABAG Policy Actions: Notification Procedures

Procedures will be implemented to ensure that the details of all ABAG policy actions, e.g., new growth projections, new policies, plan and policy amendments, plan element approvals, etc., are communicated to all Federal, State, regional and local agencies whose interests are affected by those policy actions.

Major Products	Sources of Funding
• Notices to affected agencies	EPA, HUD, MTC, ABAG

202.03 Regional Coordination of County Functional Plans

Coordination and information exchange programs for county criminal justice, manpower, and solid waste management planning will continue as appropriate. Additional programs may be initiated as opportunities arise, subject to approval of the Work Program and Coordination Committee.

Major Products	Sources of Funding
• Meetings, workshops	EPA, HUD, ABAG

202.04 Emergency Medical Services - Regional Coordination

The EMS project is responsible for coordinating all components of an EMS system among the nine Bay Area counties. These components include: communications; manpower and training; data and evaluation systems; public education and information programs; transportation; and medical facilities.

Major Products	Sources of Funding
• Agreements with County Emergency Medical Care Committees	HEW (EMS)

PROGRAM SUBCATEGORY 203: CAPABILITY BUILDING

Problems, Issues and Opportunities

Because the powers necessary to implement regional policies in the Bay Area are widely distributed among more than 100 local general purpose governments and nearly 20 regional agencies, ABAG has been trying for a number of years to create intergovernmental mechanisms that will concentrate these powers on the solution of problems that require a regional approach. Past efforts have mainly been directed toward legislation to create a regional planning agency with statutory implementation powers that would continue a strong voice for local elected officials in regional decision making. Dramatic support to these efforts comes from ABAG's designation as the 208 agency, with the primary responsibility for building an intergovernmental mechanism for environmental management in the Bay Region.

Objective: To carry out the institution building component of the 208 program and to continue activities related to governmental organization.

Work Elements

203.01 Institutional and Regulatory Program

Work will focus on developing workable institutional arrangements for environmental management in the Bay Region. Current work consists of formulating a program to be carried out, over the next three years, that will directly involve local governments and districts, citizens and the private sector in:

- identifying all environmental quality management functions that are properly within the purview of municipalities, counties, special districts, and the private sector within each county;
- defining the environmental quality management functions which require a regional approach; and
- with ABAG and other regional agencies, evaluating legal, institutional and administrative techniques for implementing the environmental management plan; identifying additional powers and capabilities and making recommendations for State and local action; and
- designing and implementing an intergovernmental system that will:

    1. implement the environmental management plan for the Bay Area, including continuing public overview of implementation,

    2. maintain the plan--which will include continuing policy

development, review and update of the plan, again with public participation; and

3. finance--the administration and plan maintenance functions, enforcement activities and construction and land acquisition.

Major Products	Sources of Funding
• ABAG/Counties institution building program	EPA

203.02 Governmental Organization

This work element is concerned with strengthening ABAG's ability to implement its policies through governmental organizational mechanisms--whether related to internal committee structure, interagency arrangements among member governments or proposals to the legislature. Support will be given to defining issues and draft policies for consideration by appropriate agency committees.

Major Products	Sources of Funding
• Staff reports	HUD, ABAG
• Policy recommendations	

1976-77 WORK PROGRAM

300 TECHNICAL SUPPORT PROGRAMS

301 REGIONAL MONITORING
302 ANALYTIC SYSTEMS
303 INFORMATION SYSTEMS
304 GRAPHIC SERVICES

PROGRAM SUBCATEGORY 301: REGIONAL MONITORING

Problems, Issues and Opportunities

An areawide planning agency must keep up to date on proposed projects, plans, and commitments throughout its jurisdiction that have implications for regional policy development and implementation. Information processed through ABAG's Areawide Clearinghouse and collected from a variety of other sources is used by planners in studies and policy preparation and tabulated by Technical Services staff for input to the analytic systems.

Objective: To identify and document, on a continuing basis, the nature of change in the region for input to policy analysis and development.

Work Elements

301.01 Clearinghouse Log

As the Areawide Clearinghouse, ABAG receives notifications of applications for Federal assistance, proposed Federal developments, draft environmental impact documents, and proposed State agency plans and programs. A daily log is kept that identifies projects which have implications for ABAG policy development and implementation. To ensure agencywide awareness of regional developments, the log is reviewed every two weeks in a meeting of all Planning and Technical Services Department Heads and Division Chiefs.

Major Products	Sources of Funding
• Files on A-95 proposals, environmental documents, State plans	HUD, MTC, ABAG
• Bi-weekly Clearinghouse log	

301.02 Unique Locators

Information on plans and commitments which have been made for construction of employment facilities and residences, for public land acquisition, for expansion of sewer treatment and water supply facilities, and for funding of transportation systems is collected from a variety of sources including the Clearinghouse log, and tabulated for input to the employment, residence, population, land use and transportation projection systems.

Major Products	Sources of Funding
• Data tabulations	EPA, HUD, MTC, ABAG

PROGRAM SUBCATEGORY 302: ANALYTIC SYSTEMS

Problems, Issues and Opportunities

All planning relies upon information and perceptions about the present, and expectations about the future, as well as the effects of policies on the future. Therefore, planning can be enhanced by detailed collection of regional and subregional data; research into conditions and trends; development of modeling systems for analyzing and projecting the consequences of policies and the resulting socio-economic conditions and environmental effects.

Of particular issue are the consequences of new sewage treatment plants for the location of employment and residences, commuting patterns and the region's air and water quality. Analysis of the effects can assist in avoiding undesired consequences and in developing consistency between the water treatment plant plans and other policies and plans.

The ABAG modeling system used for the Series 3 base case projections begins with regionwide projections of population by age and sex using the demographic cohort survival model, APPLE. Inputs to the model are base year populations, and projected fertility, mortality and migration rates.

The regional employment model projects employment by industry group, the total consistent with the regional demographic projections.

The BEMOD/PLUM (Basic Emploment Model/Projective Land Use Model) modeling system provides the projections of the location of employment, housing, population, land use and commuting to the year 2000. Inputs to the models are the regional population, housing and employment projections from the regional models with transportation system projections, along with base year (1970) data on population, employment, housing, land use and transportation. Projections are guided by available land, residential densities, employment locations, and commuting patterns. The projections are at 440 zones which aggregate to counties and (approximately) to cities.

Objective: To acquire more detailed information about present conditions in the region and the processes that change these conditions; and improve the agency's ability to evaluate the effects of existing and proposed policies on these processes and on the fiscal conditions of local governments.

Work Elements

302.01 Development and Refinement of Regional Modeling Systems

The regional economic model provides projections of regional employment by industry group which serve as regional controls for the basic employment in the BEMOD employment allocation model and local-serving employment in the PLUM model. A

model will be developed to modify national industry growth projections using a variety of regional development assumptions and policies to produce industry-specific projections.

The PLUM model, which allocates housing, population, local-serving employment, land use and work trips will be modified to test the sensitivity to more than two commuting modes. Its function for allocating commute trips will be improved. The work will assure that the output can be used in air and water quality models of the 208 planning process.

The projections of population, employment and land use are at 440 zones, which do not always correspond to some other zonal systems of interest. The correspondence between the 440 zones and the 1960 census tracts, zip code areas, and city boundaries will be coded in order to have Series 3 projections at these other geographic delineations.

The Series 3 projections provide population and households at 440 zones in the region. In addition, regional/subregional demographic models will be developed to project the age, sex and race of populations to the year 2000 for the 440 zones, and possibly for census tracts. Inputs to the models will be the Series 3 projections and 1970 census data. Social Area Analysis techniques will be applied. Projections will be used in the Comprehensive Health Planning models (see 401.03).

Migration of families into, out of, and within the region will be monitored and analyzed for use in the population projections.

Major Products

Sources of Funding

EPA, HUD, MTC, ABAG

PROGRAM SUBCATEGORY 303: INFORMATION SYSTEMS

Problems, Issues and Opportunities

Provision of information, in published form and in computer-based systems, is important to ABAG's work. The activities in this subcategory are aimed at meeting the information needs of the agency's planning programs. Building of library and computer capabilities to meet future needs is often difficult under the pressure of current demands, but must be accomplished.

Objective: To improve data storage and handling capabilities;

identify and make available cost effective applications of computer technology in support of agency programs and functions; and

improve access to published materials for staff, member governments and the general public.

Work Elements

303.01 Data Management

Data management is an ongoing activity consisting of a series of related tasks. The basic goal is the development of ABAG's computer capabilities to the extent required to support the agency's work effectively, including the establishment and maintenance of data bases, software development and computer hardware acquisition. This task also includes the continued development of staff expertise.

Major Products

Sources of Funding

HUD, EPA, MTC, ABAG

303.02 Library Services

This work element includes the purchase or acquisition of library publications required by staff. These materials are then processed for later access and retrieval. Cooperation with other regional agencies, planning departments of member jurisdictions, and COGs throughout the nation will also be important. In addition, the possibility of establishing the Water Quality Information Center required by the 208 program will be investigated.

Major Products

Sources of Funding

Overhead

303.03 Geographic Data Base

This work element consists of the development of a geographic data base and an automated spatial information system to support the regional planning programs of ABAG and MTC. It includes methods for the acquisition, management and representation of geographically referenced data and its derivatives, particularly data related to air and water quality management planning, transportation planning and the DIME files.

Major Products	Sources of Funding
• Reports: methodologies, procedures	EPA, MTC, ABAG
• Maps	

PROGRAM SUBCATEGORY 304: GRAPHIC SERVICES

Problems, Issues and Opportunities

As the agency's programs become more diverse, publications become more important, because the depth and breadth of the agency's work must be clearly communicated to members and citizens.

The purpose, scope, type, and "treatment" of publications must be evaluated carefully. Procedures for organizing and coordinating the production of publications must be continually refined.

Maps and graphics are important methods of communication and require continuous evaluation to ensure that they are appropriately designed and adequately utilized in agency programs and publications.

Objective: To provide superior graphic services to all agency programs;

provide timely and accurate map information;

ensure timely and efficient completion of all agency publications.

Work Elements

304.01 Graphics Design Support

This work element includes the preparation of all graphics for publications (reports, brochures, newsletters, special documents) and meetings. Support to ABAG staff and member governments is also included.

Major Products	Sources of Funding
• Graphics products: covers, illustrations, charts, graphs, dividers, type, posters, brochures, programs	Overhead

304.02 Cartographic Support

This element includes the preparation and maintenance of all agency maps other than work maps prepared by the planning and research staff. Maps published alone and maps within publications are the primary focus. Also, the element includes the coordination of base maps, maintenance of originals and camera work, and map library operations.

Major Products	Sources of Funding
• Maps and map related graphics	Overhead

304.03 Publication Production

This element involves the coordination of all aspects of agency publication preparation, including long- and short-range scheduling and, for each publication, monitoring of management decisions, writing, editing, typing, graphics, printing and distribution. Publications include reports, brochures, newsletters, and special documents.

Major Products	Sources of Funding
• Publications	Overhead

1976-77 WORK PROGRAM

400 LOCAL AND REGIONAL AGENCY SERVICES

401 TECHNICAL ASSISTANCE
402 REGIONAL INFORMATION CENTER
403 LEGISLATIVE ANALYSIS
404 PUBLIC INFORMATION
405 REGIONAL/LOCAL LIAISON

PROGRAM SUBCATEGORY 401: TECHNICAL ASSISTANCE

Problems, Issues and Opportunities

Technical assistance is provided under specific programs, e. g., the Library Automation Project, Comprehensive Health Planning models, Emergency Medical Services, Capacity Building, and Disaster Preparedness. In housing planning, ABAG will continue assistance to encourage consistency of local policies and Housing Assistance Plans with policies contained in Phase I of the Regional Housing Element. Assistance to local governments in the preparation of Community Development block grant applications is an ongoing program.

Review activities assist local planning in two ways--through coordination among local agencies to support better local projects, and contributing regional perspectives to environmental impact documents to ensure more complete and sensitive consideration of impacts. Information will be made available for local cost/revenue impact analyses.

Objective: To provide technical information and assistance of high quality to member governments, agency staff and other regional agencies on a regular basis.

Work Elements

401.01 Library Automation Project

This task consists of the establishment of a regional clearinghouse to serve as an information source for library automation work within the region. A data base of automation activities among Bay Area libraries will be created. In addition, methods of tying library concerns into the regional planning process will be explored.

Major Products	Sources of Funding
• Data base	LSCA

401.02 Local Agency Planning Assistance

Technical and related assistance is provided to member governments on an ongoing basis to support the planning function at the local level. This assistance takes a variety of forms ranging from the handling of periodic requests for statistical and other information to the provision of liaison to local programs of regional significance.

Major Products	Sources of Funding
• Assistance to local housing planning, H & CD block grant applications, EIR/EIS	HUD, EPA, ABAG

401.03 Comprehensive Health Planning Models

An analysis system will be developed to relate the location of medical facilities to the location of patients, and will be tested to evaluate the methodology of health services. The PRESS model (developed by Paul Press) will be used to calculate the demand for health care at home locations as the product of 1) the age, sex and race projections of populations (from the regional/subregional demographic models), 2) the morbidity rates, and 3) the utilization of health care facilities. An assessment of the adequacy of the transportation accessibility to health care will result from contrasting the demand for health care at home locations with a distribution of services from health care facility locations (possibly using a "gravity" model).

Major Products	Sources of Funding
• Model development	HEW, ABAG
• Testing	
• Analysis	

401.04 Emergency Medical Services - Planning and Implementation Assistance

This work element entails the provision of assistance, varying in technical nature, to the nine counties involved in the EMS project (see 202.04). Assistance will be provided as required in each of the component areas of the EMS project.

Major Products	Sources of Funding
• Assistance as identified by each county	HEW

PROGRAM SUBCATEGORY 402: REGIONAL INFORMATION CENTER

Problems, Issues and Opportunities

ABAG is frequently called upon to provide technical information to member governments and to service information requests from the general public. Several mechanisms are employed:

Much activity is carried out in response to specific data requests.

ABAG's Clearinghouse maintains an extensive project notification system. Affected cities, counties, regional agencies and major community and environmental groups are notified on a regular basis of A-95 proposals, including Federal development activities, and a wide variety of State plans. To accommodate the substantial growth in the workload experienced in recent years, an automated notification system was instituted in 1975.

Other products--such as the Bay Area Directory, the data publications series, and the Technical Services Bulletin--represent attempts to take a more active role in getting information to potential users, rather than simply responding to requests.

Objective: To provide technical information and support to member governments and service information requests from the public.

Work Elements

402.01 Project Notification and Review System

Operation of the Project Review and Notification System includes regular notification of affected cities, counties, regional agencies, and major community and environmental groups, of A-95 proposals, Federal development activities, State plans, applications for HUD and FHA insurance or assistance, 6-months activity reports covering applicants and program areas, and environmental documents for non-A-95 projects. Requests for general A-95 and specific project information are met on a daily basis.

Major Products	Sources of Funding
• Working A-95 notification system with updated notification list	HUD, MTC, ABAG
• State plans file and local comments	
• A-95 project files	
• Environmental documents library	

o Housing Register

o Grant Activity Reports

402.02 Bay Area Directory

The Directory concept is a computer-based data management system which can be used to produce printed documents for public distribution, as well as providing interactive retrieval from the computer. The first Bay Area Directory, which will be updated periodically, is a computer-based listing of local officials. The possibility of producing other directories, relevant to specific areas of interest, is being investigated. The updating of any such directories will be an ongoing function within this work element.

Major Products	Sources of Funding
• Regularly updated Directory	HUD, MTC, ABAG

402.03 Technical Services Bulletin

This work involves the establishment of a mechanism to communicate Technical Services developments and capabilities to city and county governments. This publication will keep interested personnel informed about new software, data base development, and other technical services.

Major Products	Sources of Funding
• Technical Services Bulletin	HUD, MTC, ABAG

402.04 Data Requests

This work consists of two related functions, both involving the provision of data to local governments and the public. The agency responds to requests for technical data, i. e., census information, demographic statistics, etc. In addition, a data publications series will be established. Requests for information will be anticipated, and when data is generated which will be of general interest the data publications series will publish and circulate this information.

Major Products	Sources of Funding
• Data publications series	HUD, MTC, ABAG

PROGRAM SUBCATEGORY 403: LEGISLATIVE ANALYSIS

Problems, Issues and Opportunities

Since 1966, ABAG has called for the creation of a statutory multi-purpose regional agency for the nine counties surrounding San Francisco Bay. The agency has also opposed the creation of new single-function regional planning agencies. The State Legislature has not yet agreed to combining the planning functions of the Bay Area's existing regional agencies (several of which have planning and implementation powers). At the same time, there have been legislative proposals to provide for a multi-purpose statewide planning agency and similar attempts--some successful--to provide new State single-function planning agencies. Changes in legislation or regulations at the Federal level will also affect the Bay Area.

Objective: To enhance ABAG's ability to implement its plans and policies by initiating and supporting legislation at the Federal and State levels.

Work Elements

403.01 State Legislation

ABAG will monitor legislation on governmental organization as it affects the Bay Area, whether the legislative initiatives are specific to the region or whether they propose changes in regional planning throughout the State. Legislation affecting planning programs at the regional and local levels will also be examined. Overall policies and legislative strategies will be developed with the appropriate ABAG committees.

Major Products	Sources of Funding
• Legislation files	EPA, ABAG
• Policy statements, letters and testimony	
• Monthly legislative digest	
• Bill summaries	
• Committee support	
• Information services to staff on State legislation	

403.02 Federal Legislation

Federal legislation affecting regional and local planning

will be followed. Where necessary, bills having a substantial effect on the Bay Area will be analyzed and an agency position established. Regulations adopted or proposed by Federal agencies will be interpreted and an agency position adopted (when needed).

Major Products	Sources of Funding
• Policy statements, letters and testimony	EPA, HUD, ABAG
• Bill summaries	
• Committee support	
• Information services to staff on Federal regulations and legislation	

PROGRAM SUBCATEGORY 404: PUBLIC INFORMATION

Problems, Issues and Opportunities

The successful performance of public agencies depends to a considerable extent on the support they receive from citizens. In addition, a voluntary association such as ABAG must maintain a high level of support from its member governments. Consistent with the need to receive and maintain such support, ABAG regularly provides information on agency plans, policies and activities to member governments and the public. Candid, high-quality information to the media that serve the region's citizens must be provided, and the agency must maintain a constant awareness that citizens should have available non-technical, jargon-free information about the agency's work.

Objective: To improve understanding of ABAG's planning programs by ABAG members and citizens.

Work Elements

404.01 Public Information Services

Basic information materials--intended for general and specific audiences--will be prepared and distributed. Continuing effort will be made to provide information, usually transmitted orally, to special audiences, such as students, conservation or civic organizations. An adequate inventory of ABAG publications will be maintained.

Major Products	Sources of Funding
• Annual report	EPA, HUD, ABAG
• Brochures	
• Program capsules	
• Bibliography and publications list	
• Special information materials	
• Information services to public	
• Publication distribution	

404.02 Bay View and Other ABAG Newsletters

Attractive and informative newsletters for the agency and its programs will be prepared and distributed to a wide variety of citizen groups and individuals, as well as other govern-

mental agencies. The major agency newsletter, Bay View, is a monthly publication produced for elected officials and citizens. It is the major written communication device between the agency and approximately 6,000 members of the public. Program newsletters for special ABAG programs--and specialized audiences--will also be produced.

Major Products	Sources of Funding
• Bay View newsletter (monthly)	HUD, EPA, ABAG
• Water quality newsletter (quarterly)	
• Staff newsletter (monthly)	
• Mailing lists	

PROGRAM SUBCATEGORY 405: REGIONAL LIAISON

Problems, Issues and Opportunities

The Bay Area is one of the most governmentally complicated metropolitan regions in the United States. In addition to the nine counties and ninety-three cities there are 588 active special districts, 206 school districts, and 41 inactive special districts. The nine counties are also served by 12 regional agencies with planning responsibilities. Because of this complex governmental system, the agency must be prepared to communicate regularly with other governmental structures (including Federal and State agencies) and the citizens they serve.

Objective: To direct two-way communication efforts with other regional agencies, ABAG's members and citizens, and to expand the awareness and range of contact with citizen priorities and community views.

Work Elements

405.01 Technical Liaison

In addition to the technical liaison with city, county, regional, State and Federal agencies associated with the planning process, ABAG also participates in many technical committees, including:

the ABAG/MTC Joint Modeling Team which coordinates technical work between the two agencies;

the Projections Technical Advisory Committee, consisting of city, county, regional, State and Federal agency planners, advises ABAG on the modeling systems and assumptions used in the projections;

the Library Technical Advisory Committee, consisting of librarians, will develop a regional library automation clearinghouse;

the Library Task Force, consisting of city and county elected officials and library administrators will develop a comprehensive regional library planning process;

the Bay Area Directory will be kept current by contact with county clerks;

the Solid Waste Plan Coordination Group will continue to promote coordination among the counties toward consistency with regional objectives and provide liaison between county, regional and State solid waste management planning programs.

Several technical advisory committees will be established to provide technical support to the water and air quality management program.

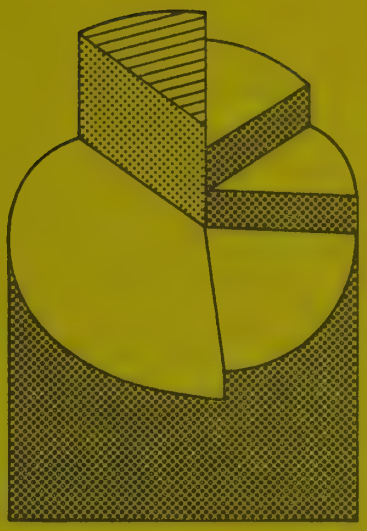
Major Products	Sources of Funding
• Technical liaison	EPA, HUD, ABAG, MTC

405.02 Agency Meeting Support, Conferences and Special Projects

A wide variety of conferences and special projects will be organized on issues that affect planning, data collection and policy development in the Bay Area. The annual General Assembly in February 1977 and the monthly Executive Board meetings will also be supported under this work element.

Major Products	Sources of Funding
• General Assembly support	EPA, HUD, MTC, ABAG
• Executive Board support	
• Conferences	
• Special projects	

1976-77 WORK PROGRAM



500 MANAGEMENT AND ADMINISTRATION

501 PROGRAM MANAGEMENT AND DEVELOPMENT
502 ADMINISTRATIVE SUPPORT

PROGRAM SUBCATECORY 501: PROGRAM MANAGEMENT AND DEVELOPMENT

Problems, Issues and Opportunities

The next few years will require extraordinary efforts to assure effective management of the agency's work. Because of the 208 program, ABAG's budget the next two fiscal years will be nearly double that of 1975-76; so will the work, especially for ABAG's management and administrative staff. For example, the personnel, administrative and consultant-contracts work generated by 208 will far exceed that related to any other recently established program. Furthermore, ABAG has made a conscious decision to integrate the 208 work into the ongoing program rather than treat it as an isolated 2-year project. This approach is much more difficult managerially but it is more consistent with ABAG's longer-range goals and objectives.

Objective: To maximize the effectiveness and efficiency of all agency programs.

Work Elements

501.01 Work Program Design and Coordination

The mission of ABAG is not a simple one. It provides a range of services to member governments, conducts planning and research programs in a wide variety of fields, and performs under grants or contracts from numerous Federal and State agencies. Finally, most ABAG programs require multiple inputs, involving more than one department or division of the agency. In such a situation it is important that the structure of the work program be conceptually sound, foster rational allocation of resources, and facilitate internal coordination. This is an ongoing work element and includes preparation of the Budget and Overall Work Program documents.

Major Products	Sources of Funding
• 1977-78 Budget and Program Summary Document	Overhead
• Overall Work Program 1977-82 Document	
• Departmental Work Statements	

501.02 Work Program Monitoring and Evaluation

Also important for an agency with a complex mission is regular reporting and evaluation of progress of each program. At ABAG this monitoring system consists of a process (a regular series of meetings) and a set of management documents

which provide the link between the agency's work program and the individual staff assignments. The organization and individual responsibilities for each work element and task are made explicit. The formats of several of these reporting documents are presently being redesigned to achieve greater consistency with State and Federal certification reporting requirements in order to minimize the necessity for additional documentation.

Major Products	Sources of Funding
• Internal and external progress reports on all programs	Overhead
• Applications, documentation and reports required by Federal and State agencies	

501.03 Financial Planning

ABAG's revenue base is not stable. It relies greatly on Federal revenues which fluctuate from year to year. There is also considerable dependence on short-term grant or project moneys. During FY 1975-76 there were 13 such sources of two years or less duration. Therefore, in addition to the annual budgeting process, the agency must continually look into the future if it seeks to avoid highly irregular funding levels.

Major Products	Sources of Funding
• Financial projections, analyses and reports	Overhead
• Proposals for new grants or contracts	
• Annual Budget	

501.04 Organizational Development

This ongoing work element consists of those activities which foster the further enhancement of agency and staff capabilities. During 1976-77 the focus will be on meeting the staff training needs outlined by the Affirmative Action Training Task Force, achieving greater understanding and use of the "team building" concept, and on implementation of a management development program.

Major Products	Sources of Fundings
• Approved training program	ABAG, Overhead

- Approved management development program

501.05 Affirmative Action

During 1975-76 ABAG's Affirmative Action Council was formed to advise and work with the Executive Director regarding the agency's Affirmative Action Program. The Council also monitors and reports progress towards specific annual objectives. ABAG is determined to maintain its policy of providing employment, training and advancement opportunities for women and ethnic minorities in a manner consistent with the concept of affirmative action.

Major Products	Sources of Funding
	Overhead

501.06 Work Study Program

The Work Study Program is an internship program, Federally funded through the Department of Housing and Urban Development under a 701 comprehensive planning grant. Since 1973 ABAG has sponsored an innovative internship program training ethnic and racial minorities to become professional planners. During 1974-75 the program was expanded to include public administration in addition to urban planning. This program is jointly sponsored by ABAG; the Department of City and Regional Planning, College of Environmental Design, U. C. Berkeley; Department of Public Administration, California State University, Hayward; and the Public Management Program, Graduate School of Business, Stanford University.

The purposes of the Work Study Program are: a) to provide American Indians, Blacks, Asian Americans, and Spanish Americans of financial need with academic preparation and professional on-the-job training in planning and management; b) to increase the number of professionals with an understanding of minority and low-income problems; c) to assist public agencies in carrying out their roles, by providing a source of trained professionals with a minority group perspective. Through this coordinated, academic study-practical work experience approach, the Work Study Program provides opportunities for minorities to become qualified professional urban planners and administrators.

Major Products	Sources of Funding
• Job experience for students	HUD, ABAG
• Student reports	
• Seminars	

PROGRAM SUBCATEGORY 502: ADMINISTRATIVE SUPPORT

Problems, Issues and Opportunities

(See 501)

Objective: To provide all essential administrative services efficiently and effectively.

Work Elements

502.01 General Services

This ongoing work element includes financial operations, personnel, supplies, contracts, purchasing, etc.

Major Products	Sources of Funding
• Ongoing services	Overhead, 208

502.02 Word Processing

This ongoing work element includes operation and managing of ABAG's print shop and correspondence center.

Major Products	Sources of Funding
• Typed and printed documents	Overhead, other

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